

# The Odisha Gazette

**EXTRAORDINARY  
PUBLISHED BY AUTHORITY**

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**No. 1013 CUTTACK, TUESDAY, MAY 28, 2013 / JAISTHA 7, 1935**

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No. 13972—17-BRGF(GGY)-16-1101(Pt.)-PR.

GOVERNMENT OF ODISHA  
**PANCHAYATI RAJ DEPARTMENT**

**RESOLUTION**

The 17th May 2013

**SUBJECT—Comprehensive Guidelines for Gopabandhu Gramin Yojana.**

A new initiative called "Gopabandhu Gramin Yojana (GGY)", was launched by the Government of Odisha during 2006-2007 with a view to provide additional developmental assistance to the targeted 11 (Eleven) districts of the State not covered under the Backward Regions Grant Fund (BRGF). Due to inclusion of Bargarh District under BRGF Scheme during 2012-2013, the number of districts have been reduced to 10 Nos. With this scheme, Rural Connectivity and quality of rural life has undergone tremendous change. Most of rural roads in the targeted districts have been covered. In order to further strengthen rural connectivity, both inter village and intra village, in the targeted districts during the 12th Plan period with due importance to electrification and water supply, these revised comprehensive guideline and are hereby issued.

## **2. Coverage of Districts :**

2.1. The GGY Scheme will be implemented in the following 10 Nos. of districts from FY 2012-2013. They are (i) Angul, (ii) Balasore, (iii) Bhadrak, (iv) Cuttack, (v) Jajpur, (vi) Jagatsinghpur, (vii) Kendrapara, (viii) Khurda, (ix) Nayagarh and (x) Puri.

## **3. Objective of the GGY Scheme :**

3.1. The principal objective of the scheme is to provide additional development funds to the targeted districts to provide infrastructure consisting of Bijili, Sadak and Pani (i.e., electrification, roads and water supply) to every revenue village in the identified districts on need based manner.

3.2. Under roads sector—Construction of Cement Concrete Roads inside villages with drainage facility shall be given maximum emphasis. In case there is no need of C.C. Road inside the selected villages, the approach/link road from the main road to the village can also be developed. However, at least 60% of funds out of total allocation should be spent on 'Road' sector for cement concrete or Black-topped roads.

3.3. Under electrification sector—Electrification of unelectrified villages/hamlets shall not be taken up under the scheme as the same will be covered under the Rajiv Gandhi Gramin Vidyutikaran Yojana. Hence under GGY, items such as street lighting, lighting at places of mass congregation, electrification of Government Residential/Non-residential Schools, etc. should be taken up. However, before taking up such work, the concerned Grama Panchayat or the Government Institution (in case of schools, etc.) must give written undertaking that the recurring expenses such as energy charges, repair and maintenance, etc. shall be borne by them. Without such undertaking, no electrification work shall be taken up. This fund can also be used for replacement of burnt transformers and supply of additional high power capacity distribution transformers as well as power transformers, and reconducting of 33 KV, 11 KV lines. But, priority should be given for replacement of burnt transformers under the scheme.

3.4. Under water supply sector—Maximum emphasis shall be laid on works such as renovation/ excavation of village tanks, strengthening of embankments with turffing/stone pitching, construction of water harvesting structures, field channels and such similar projects helping directly or indirectly in enhancing irrigation facility and quality of rural life. Sinking of tube-wells and installation of pipe water supply projects should generally be discouraged as funds under other schemes are available.

3.5. The additional development funds provided in this Yojana would be of untied nature and supplement the programmes which are already available in the aforesaid sectors and provide synergy and convergence to the different development programmes.

#### **4. Fund Allocation & Flow of Funds :**

4.1. Each targeted district will be provided with funds of Rs. 15.00 crores per annum which can be changed from time to time on need basis.

4.2. Additional allocation of funds may be made as would be decided by the Government from time to time taking Grama Panchayat (G.P.) as unit. During 2013-2014 additional funds amounting to Rs. 75.00 crore will be distributed basing on number of Gram Panchayats in each district.

4.3. All funds will be placed with the Collector who will be distributing the same among blocks on need based manner. The P.D., D.R.D.A. will be the D.D.O. for the purpose and release funds as per requirement of a particular Block on approval of projects by the District Level Committee (D.L.C.) on GGY.

#### **5. Planning Mechanisms for Implementation of the GGY :**

5.1. Panchayati Raj Department shall be the Nodal Department for the purpose of administration of the GGY and take appropriate budget provision for this purpose under separate Head of Account each year.

5.2. The GGY aims at providing infrastructure consisting of Bijli, Sadak and Pani to every revenue village in the identified ten districts on need based manner.

5.3. The list of projects for the next financial year should be routed through Palli Sabha and Grama Sabha. The Palli Sabha/Grama Sabha should list out the projects by end of October each year and submit it to the Panchayat Samiti for prioritisation. The Panchayat Samiti should finalise the prioritised list by the end of November and send the same to the Collector by end of December

each year. The Collector shall get it approved by end of January in the District Level Committee on GGY. The approved list should be communicated to the Block Office by end of February.

5.4. There will be a District Level Committee (D.L.C.) on GGY headed by the Collector and consisting of all M.Ps., M.L.As., Chairpersons of all Panchayat Samitis and President, Zilla Parishad of the district. The Project Director, D.R.D.A. shall act as Member-Secretary of the D.L.C. The finalisation of list of projects to be taken up under GGY vests with the District Level Committee. If, D.L.C. does not agree with any project to be taken up, the D.L.C. may select other projects out of the list of projects finalised in the Grama Sabha with reason.

5.5. The list of projects received from Grama Sabha Shasaktikaran Karjyakrama (G.S.S.K-2012) shall be used for FY 2013-2014 onwards without deviation.

## **6. Implementation Agency & Implementation Mechanism :**

6.1. The Block is the Implementing Agency. However, the Collector may decide any other Line Department as Executing Agency. But, it should be approved in the D.L.C.

6.2. After receipt of approved list from D.L.C., preparation of estimate, administrative approval and technical sanction as per the delegation of powers made under Odisha Panchayat Samiti Accounting Procedure (Amendment) Rules, 2010 and timely issuance of Work Order is the responsibility of the concerned B.D.O.

6.3. All works except electrification should be executed through the Village Level Leader (V.L.L.). In case V.L.L. could not be selected due to some reason, the concerned B.D.O. is authorised to execute the project departmentally.

6.4. Since, electrification work is a very specialised in nature, it should not be executed through the V.L.L. route. Rather, registered electrical contractors empanelled by the Executive Engineers of Power Distribution Companies should be engaged by the B.D.Os. for this purpose. The estimate of such work must be approved by the competent authority of the concerned Distribution Company, who will also take over the new installation after execution for further operation, repair and maintenance.

6.5. Replacement of burnt transformers and supplementing transformers of higher capacity should be executed through Power Distribution Companies or by the D.R.D.A. by calling open tender. But, a Committee consisting of B.D.O. as Chairman, Local Tahasildar and Assistant Engineer of Distribution Company, shall supervise and monitor the quality aspect.

## **7. Quality Control, Inspection and Supervision Mechanism Road Sector :**

7.1. The District Administration shall be ensuring construction of good quality of roads. The Assistant Engineer of the Block shall check 100% of all Cement Concrete and Black-topped Road followed by 10% by Additional P.D. (Tech.), 50% by B.D.O., 10% by P.D., D.R.D.A. and 1% by Collector and District Magistrate. The model estimates, design along with technical specifications are attached at Annexures 'A' & 'B'.

7.2. Non-negotiable items :

- (a) The width of the road shall be 3-3.5 meters with expansion joint on each 5 meters interval

- (b) During casting of concrete like C.C. (1 : 3 : 6) (metal concrete) and C.C. (1 : 2 : 4) (chips concrete), plate vibrator shall be used. Without plate vibrator, no casting of concrete will be made.
- (c) If the length of the road is more than 100 meter, then 8—10 tons' roller shall be used for compacting the sub-base.
- (d) Efforts should be made for 3% cambering of the road
- (e) Minimum seven days curing for the concrete road shall be made and the concerned J.E./G.P.T.A. has to ensure it.
- (f) The concerned J.E./G.P.T.A. shall verify the site personally and accordingly prepare the drawing of the concrete road as per the approved plan.
- (g) During casting of concrete, the concerned J.E./G.P.T.A. shall be personally present on the worksite and as per his/her direction mixture of concrete will be prepared.
- (h) The Assistant Engineer of Block shall visit at least once every concrete road during casting of C.C. (1 : 3 : 6) and C.C. (1 : 2 : 4).

#### **Electrification Sector :**

7.3. Out of list of projects received from Palli Sabha/Grama Sabha, the details of required electrical infrastructure, i.e., replacement of burnt transformers and supplementing transformers of higher capacity should be prepared by the respective Power Distribution Companies by conducting field survey.

7.4. The proposal is to be prepared Blockwise and the draft proposal along with the project estimate shall be submitted by the concerned Company to the B.D.O. of the concerned Block for obtaining approval of Block Committee.

7.5. A Committee will be constituted at the Block Level by the Collector taking B.D.O., Tahasildar and the E.E./A.E. of the Distribution Company to examine all the proposals received from Distribution Company. If the proposal is found suitable and after ensuring that such work(s) cannot be taken up from existing programmes of the Distribution Company or Government of Odisha or Government of India, the Committee may recommend to the Panchayat Samiti for their consideration.

7.6. The Panchayat Samiti shall examine the proposal and forward the same to the Collector of the district with their views/recommendations.

7.7. The Collector shall place all such proposals received from Blocks before the District GGY Committee for their consideration and approval.

#### **Water Supply Sector :**

7.8. All works shall be executed by V.L.L. In case V.L.L. could not be selected due to some reason, it can be executed departmentally.

7.9. The works which is clearly measurable and verifiable should be taken up under this sector

7.10. Pre-measurement should be taken up before the work

7.11. The photograph of pre-measurement and before work, during the work and after the work should find place in the Case Record.

7.12. The A.E. should verify 100% followed by 50% by Additional P.D. (Tech.), 25% by the B.D.O. and 10% by P.D., D.R.D.A.

## **8. Monitoring :**

8.1. The District Collector and the Project Director, D.R.D.A. shall be responsible for effective and timely implementation of the scheme. The Project Director, D.R.D.A. shall furnish Monthly Progress Report (M.P.R.) on financial and physical achievements of this scheme to the Panchayati Raj Department.

## **9. Social Audit :**

9.1. Social Audit and vigilance shall be encouraged at grass roots level. The District Collector shall also prepare schedules of inspection, which prescribe the minimum number of field visits for each supervisory level functionary and shall ensure that the inspection schedules are scrupulously followed by the supervisory level functionaries. The Government in Panchayati Raj Department may also prescribe additional monitoring and evaluation mechanisms, reports and returns with a view to assessing the effectiveness of the implementation of the Yojana from time to time.

## **10. Other Matters :**

10.1. Panchayati Raj Department shall be responsible for clarifying doubts, if any, and ensure that bottlenecks in the implementation of the scheme are removed as expeditiously as possible and communicated to all concerned.

10.2. The Resolution No. 13597—DPC-94/2006-P., dated the 28th September 2006 of Planning & Co-ordination Department is hereby superseded. This has received the concurrence of Planning & Co-ordination Department.

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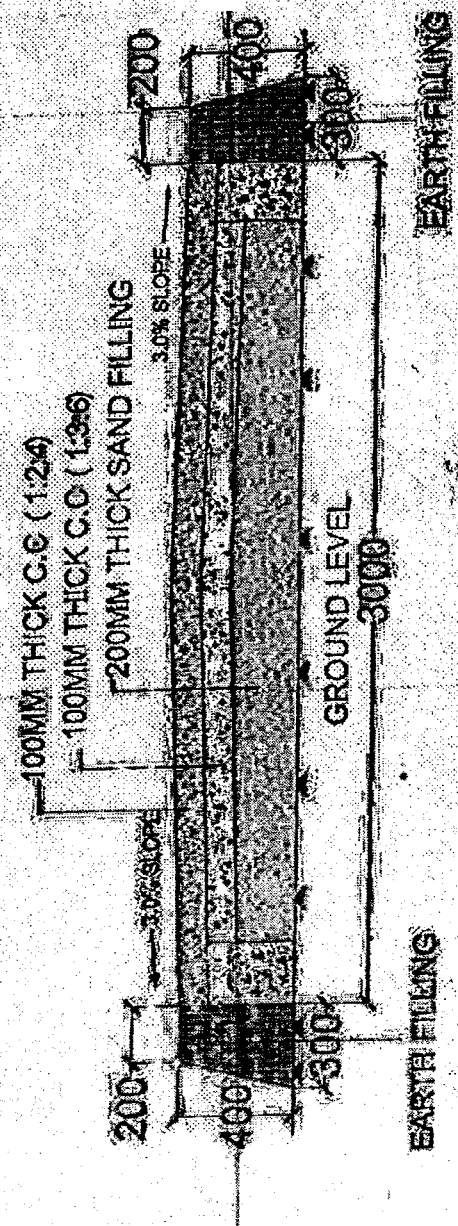
ORDER—It is ordered that this Resolution be published in the Extraordinary Gazette of the Government of Odisha for the general information and copy be communicated to all the Departments of Government/Heads of Departments and other concerned.

By order of the Governor

D. K. SINGH

Commissioner-cum-Secretary to Government

TYPICAL CROSS SECTION OF CEMENT CONCRETE ROAD  
(3.0M WIDE IN BLACK COTTON SOIL AREA)



ALL DIMENSIONS ARE IN MM

ESTIMATED COST :- RS 33.20 LAKHS/KM

*Handwritten signature and date*  
Date: 10/10/2024

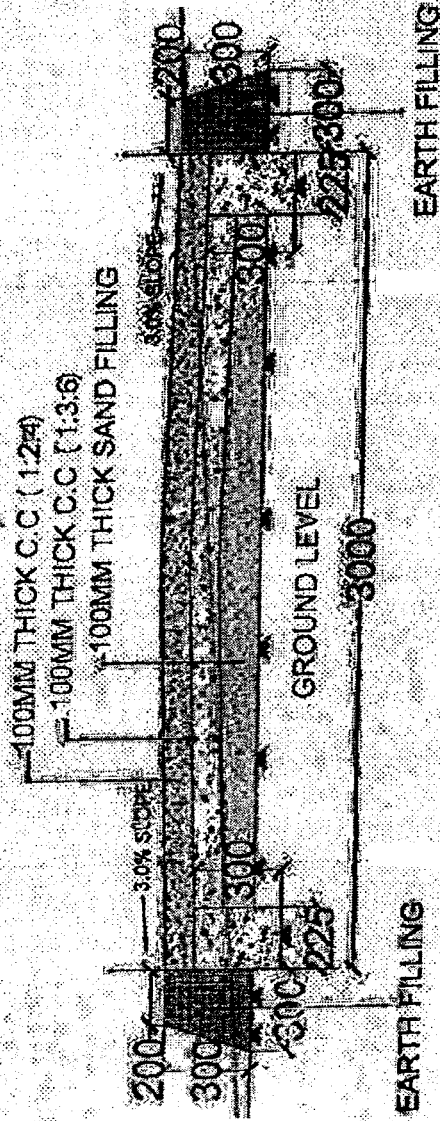
A

**Estimate for the Work, Construction of GC road without Cut off wall ( 3.0 M wide in Black cotton soil area).**

							Est. Cost. (Rs 3320000)	
Sl. No	Item of Work	No	Length in mtr	Breadth in mtr	Height in mtr	Quantity	Amount	
1	Fine dressing of earth work in ordinary or hard soil in road formation according to the direction of the department including cutting or filling earth upto 0.15m depth of surface,	1 x	1000.00	X	3.00	X	= 3000.00 Sqm	
		@					Rs 153.00 /100 Sqm	Rs 4590.00
2	Filling foundation and plinth with sand well watered and rammed etc. complete.							
	C.C. Road Base :-	2 x	1000.00	X	1.275	X	0.22 = 561.00 Cum	
		@					Rs 287.01 /cum	Rs 132963.00
3	Cement concrete of prop.(1:3:6) using 4cm. Size H.G.(C.B.) metal in foundation etc. complete.							
	C.C.Road	1 x	1000.00	X	3.00	X	0.10 = 300.00 Cum	
	Cut off wall	2 x	1000.00	X	0.225	X	0.20 = 90.00 Cum	
		@					Rs 3575.95 /cum	Rs 1394622.00
4	Cement Concrete of prop. (1:2:4) using 12 mm size Cr.b.h.g. chips including cost of all materials & labour T&P etc. complete.							
	C.C.Road (Wearing Coat) :-	1 x	1000.00	X	3.00	X	0.10 = 300.00 Cum	
		@					Rs 4636.84 /cum	Rs 1390902.00
5	Rigid and smooth centering and shuttering etc							
		2 x	1000.00	X	0.40		= 800.00 sqm	
		2 x	1000.00	X	0.30		= 600.00 sqm	
							1400.00 sqm	
		@					Rs 68.20 /Sqm	Rs 95480.00
6	Hire charges of vibrator							
							Total concrete = 690.00 Cum	
							@ 2.5 Cum/hr = 276.00 Hrs	
		@					Rs 106.00 /Hr	Rs 29256.00
7	Providing Salitex Board to the expansion joints							
		200 x	3.00	X	0.10	=	60.00 Sqm	
		@					Rs 593.00 /sqm	Rs 35580.00
8	Earth work in ordinary soil with 5 KM mechanical carriage etc							
	Side berm filling	2 x	1000.00	X	0.25	X	0.40 = 200.00 Cum	
		@					Rs 151.90 /cum	Rs 30380.00

ANNEXURE-B

TYPICAL CROSS SECTION OF CEMENT CONCRETE ROAD WITH CUTT OFF  
(3.0M WIDE IN HARD SOIL AREA)



ALL DIMINISIONS ARE IN MM

ESTIMATED COST -RS 32.30 LAKHS/KM

*Suraj Kumar*  
10/10/2018



**Estimate for the Work," Construction of CC road with Cut off wall ( 3.0 M wide in Hard soil area).**

Est. Cost - Rs 3230000.00

Sl. No.	Item of Work	No	Length in mtr	Breadth in mtr	Height in mtr	Quantity	Amount
1	Fine dressing of earth work in ordinary or hard soil in road formation according to the direction of the department including cutting or filling earth upto 0.15m depth of surface.	1 x	1000.00	X	3.000	X	= 3000.00 Sqm Rs 4590.00
		@					Rs 153.00 /100 Sqm
2	Earth work in exavation in hard soil with initial lead and lift including dressing &levelling the foundation bed and depositing the exavated earth away from work site etc. complete.	2 x	1000.00	X	0.225	X	0.10 = 45.00 Cum Rs 8553.00
	Cut off wall	@					Rs 78.95 /cum
3	Filling foundation and plinth with sand, well watered and rammed etc. complete.	2 x	1000.00	X	1.275	X	0.12 = 306.00 Cum Rs 72525.00
	C.C.Road Base :-	@					Rs 237.01 /cum
4	Cement concrete of prop.(1:3:6) using 4cm. Size H.G.(C.B.) metal in foundation etc. complete.	1 x	1000.00	X	2.55	X	0.10 = 255.00 Cum
	C.C.Road	2 x	1000.00	X	0.225	X	0.30 = 135.00 Cum
	Cut off wall	@					Rs 3575.95 /cum
5	Cement Concrete of prop. (1:2:4) using 12 mm size Cr.b.h.g. chips including cost of all materials & labour T&P etc. complete.	1 x	1000.00	X	3.00	X	0.10 = 300.00 Cum Rs 1390902.00
	C.C.Road (Wearing Coat) :-	@					Rs 4636.34 /cum
6	Rigid and smooth centering and shuttering etc	2 x	1000.00	X	0.30	=	600.00 sqm
		2 x	1000.00	X	0.20	=	400.00 sqm
		@					Rs 68.20 /Sqm
7	Hire charges of vibrator						Total concrete = 690.00 Cum @ 2.5 Cum/hr = 276.00 Hrs Rs 29256.00
		@					Rs 106.00 /Hr

No	Item of Work	No	Length in mtr	Breadth in mtr	Height in mtr	Quantity	Amount
8	Providing Safetex Board to the expansion joints	200 x	3.00	x	0.10 =	60.00 Sqm	Rs 35580.00
		@		Rs	593.00 /sqm		
9	Earth work in ordinary soil with 6 KM mechanical carriage etc	2 x	1000.00	X	0.25 X 0.30 =	150.00 Cum	Rs 22785.00
	Side berm filling	@		Rs	151.90 /cum		
10	Provision for Display Board		L.S (Subject to actual)				Rs 5000.00
11	Provision for VLL	90	Days	@	Rs 170.00 /Day		Rs 15300.00
12	Add for Cross drainage Works if required etc	5	Nos	@	Rs 22000.00 /Each		110000.00
13	Add for unforeseen item if any						LS 14000.00
14	Add Cess :-						Rs 31663.00
15	Add W.C.						Rs 31663.00
							<u>Rs 3229639.00</u>
							Or Say Rs 3230000.00
							(Rupees Thirtytwo Lakh Thirty Thousand) only

*Handwritten signature and date:*  
 22/01/2012